

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 IO-13 ISO-00 SS-15 AID-05 EB-08
NSF-01 DODE-00 INT-05 OIC-02 CIAE-00 INR-10
NSAE-00 ACDA-12 L-03 NRC-05 DOE-15 SOE-02 NSC-05
SP-02 /123 W

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R 030722Z JUL 78
FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 0377
INFO AMEMBASSY BRUSSELS
USMISSION GENEVA
USMISSION USNATO
USMISSION USUN NEW YORK
AMEMBASSY PARIS
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 1 OF 2 BUCHAREST 4600

BRUSSELS FOR USEC; PARIS FOR USOECD

E.O. 11652: N/A
TAGS: ECE, TECH, TATT, CSCE, RO, XH
SUBJECT: ECE REGIONAL CONTRIBUTION TO UNCSTD

REF: A) BUCHAREST 4468, B) BUCHAREST 4502

1. SUMMARY: PREPARATORY MEETING WAS HIGHLIGHTED BY SOVIET-EASTERN EUROPEAN EFFORT TO LINK UNCSTD TO HELSINKI FINAL ACT, DETENTE AND DISARMAMENT. CONFIRMED WESTERN RESPONSE, TOGETHER WITH FACT THAT SOVIET-EE STAND WAS GENERALLY ACCOMMODATING IN OTHER RESPECTS, PREVENTED DIVERSION OF UNCSTD PREPARATIONS AWAY FROM SUBSTANTIVE ISSUES. U.S. OBJECTIVES AT MEETING WERE FURTHER ACCOMPLISHED BY (A) APPROVAL OF AFFIRMATIVE SET OF GENERAL RECOMMENDATIONS FOR PREPCOM 3 AND (B) SATISFACTOR PROVISION FOR PREPARING ECE REGIONAL PAPER
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ON UNCSTD. RECOMMENDATIONS RE TRANSFER OF TECHNOLOGY, ALTHOUGH ACKNOWLEDGING THAT DEVELOPED COUNTRIES SHOULD FACILITATE ACCESS TO TECHNOLOGY, DO NOT REFER TO CODE OF CONDUCT. END SUMMARY.

2. ECE PREPARATORY MEETING FOR UNCSTD CONCLUDED JUNE 30 AFTER RESOLVING TWO CONTROVERSIAL MATTERS.

BOTH REVEALED SOVIET AND EASTERN EUROPEAN SENSITIVITY RE THEIR POSITION ON FORTHCOMING CONFERENCE. FIRST WAS EASTERN DESIRE TO LINK PREPARATORY WORK FOR UNCSTD TO PROVISIONS OF HELSINKI FINAL ACT, DISARMAMENT AND DETENTE. SECOND WAS EASTERN EFFORT TO KILL ANY FURTHER WORK ON, AND LATER FORWARDING TO PREPCOM OF, DOCUMENT R-3, A LISTING BY COUNTRY (UNDER NUMERICAL CODE) OF NATIONAL PROPOSALS PUT FORWARD IN CONNECTION WITH UNCSTD. EASTERN POSITION ON BOTH POINTS CAN BE SEE AS REFLECTING CONCERN OVER THE WEAKNESS OF THEIR POSITION ON UNCSTD, AND AS EFFORT TO MINIMIZE ANY IMPLICATION OF ASSUMING GREATER NORTH/SOUTH RESPONSIBILITY AS WELL AS TO AVOID INVIDIOUS COMPARISONS IN THIS CONTEXT.

3. ON BOTH AREAS OF EASTERN SENSITIVITY, ROMANIA WAS ESSENTIALLY ON OPPOSITE SIDE, WORKING IN THE FIRST INSTANCE FOR GREATER NORTH/SOUTH FOCUS TO CONFERENCE PREPARATIONS AND IN THE SECOND FOR MOST EXTENSIVE AND DETAILED REPORT POSSIBLE, I.E., INCLUDING DOCUMENT R-3. IN THIS CONTEXT, U.S. CONTRIBUTION THUS FAR TO CONFERENCE, FAR FROM APPEARING DEFICIENT, WAS PERCEIVED AS ONE OF MOST THOROUGH AND FORTHCOMING OF COUNTRIES PARTICIPATING IN THIS MEETING.

4. SPECIFIC PURPOSES OF PREPARATORY MEETING WERE
(A) TO REVIEW NATIONAL PREPARATIONS FOR UNCSTD,
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(B) TO PREPARE A REPORT ON THE ECE REGION'S ROLE IN S&T FOR DEVELOPMENT, AND (C) TO PREPARE A SET OF RECOMMENDATIONS FOR UNCSTD.

5. NATIONAL PREPARATIONS. THE FIRST PURPOSE WAS ACCOMPLISHED IN NATIONAL PAPERS SUBMITTED BY MEMBERS AND PLEMARY STATEMENTS DURING THREE DAYS OF MEETING. WHILE U.S. NATIONAL PAPER WAS NOT AVAILABLE FOR MEETING, U.S. POSITIONON UNCSTD WAS NOT SERIOUSLY QUESTIONED. COMBINATION OF U.S. PLENARY STATEMENT, AVAILABILITY OF NRC PAPER, AND EXPLANATION OF ONGOING PROCESS IN U.S. PROVIDED CONVINCING SUPPORT FOR POSITIVE VIEW OF U.S. PREPARATIONS.

6. ECE REGIONAL REPORT. THE SECOND OBJECTIVE COULD NOT BE FINALIZED DURING BUCHAREST MEETING BECAUSE OF DEFICIENCIES IN THE DRAFT REPORT, WHICH WAS UNIVERSALLY REGARDED AS UNSATISFACTORY. DELGATIONS DID AGREE, HOWEVER, ON A PROCEDURE FOR ACCOMPLISHING THIS OBJECTIVE. MEMBER GOVERNMENTS ARE TO SUBMIT ADDITIONAL MATERIALS AND SUGGESTIONS FOR INCLUSION IN REPORT. SECRETARIAT WILL PREPARE A REVISED

VERSION OF REPORT WHICH WILL BE SUBMITTED TO PREPCOM 3 AS A SECRETARIAT DOCUMENT. THE SECRETARIAT REPORT WILL BE REVIEWED AND APPROVED AT ECE SENIOR ADVISERS MEETING NEXT OCTOBER. THUS, SPECIAL MEETING SUGGESTED AS POSSIBILITY IN STATE 162352 WILL NOT BE NECESSARY. SECRETARIAT AND OTHER DELS WITH WHOM THIS DISCUSSED CONSIDERED SPECIAL MEETING AS UNNECESSARY, AND USDEL AGREES THAT PROCEDURE ADOPTED CAN PROVIDE SATISFACTORY RESOLUTION FOR THE REPORT.

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C O N F I D E N T I A L SECTION 2 OF 2 BUCHAREST 4600

BRUSSELS FOR USEC; PARIS FOR USOECD

7. RECOMMENDATIONS FOR UNCSTD. WORK ON THE THIRD OBJECTIVE WAS THE MAJOR OCCUPATION OF THE MEETING. THIS WAS ACCOMPLISHED IN A DRAFTING GROUP ORGANIZED ON THE FIRST DAY AND MEETING CONCURRENTLY WITH THE PLENARY SESSIONS. PRINCIPAL TASK OF DRAFTING GROUP WAS TO PREPARE FOR 3RD PREPCOM. WORKING FROM CONFERENCE DOCUMENTATION, THE RECOMMENDATIONS AGREED UPON CONSIST OF 20 GENERALIZED STATEMENTS OF PURPOSE OF SCIENCE AND TECHNOLOGY COOPERATION. THE RECOMMENDATIONS DESCRIBE AREAS FOR POSSIBLE ACTION AND DO NOT SPECIFY EITHER SPECIFIC UNDERTAKINGS OR PARTICULAR COUNTRIES.

8. WHILE RECOMMENDATIONS COVER A WIDE SPECTRUM OF PARTICULARS, THE PERSISTENT THEME THROUGHOUT IS THE NEED FOR BUILDING UP INDIGENOUS CAPACITY FOR S&T IN CONFIDENTIAL

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DEVELOPING COUNTRIES. RECOMMENDATIONS ON INDIGENOUS CAPACITY INCLUDE RESEARCH AND DEVELOPMENT, TRAINING, INFORMATION SYSTEMS, AND CAPACITY FOR FORMULATING S&T POLICIES AND PLANS, AND APPLYING THEM TO NATIONAL DEVELOPMENT PRIORITIES. RECOMMENDATIONS ON TRANSFER OF TECHNOLOGY ARE MINIMAL. THEY RECOGNIZE THAT DEVELOPED COUNTRIES SHOULD FACILITATE

ACCESS TO TECHNOLOGY, BUT DO NOT REFER TO CODE OF CONDUCT.

9. ONE OF MOST CONTROVERSIAL RECOMMENDATIONS WAS ON FUTURE UN ACTIVITY IN S&T, WITH ROMANIA PRESSING FOR EXPANSION AND OTHER DELEGATIONS FOR MORE EFFECTIVE USE OF EXISTING RESOURCES. FINAL RESULT RECOMMENDS ACTION TO "IMPROVE THE EFFECTIVENESS OF UN S AND T". A SECOND CONTROVERSIAL MATTER AROSE FROM SEVERAL DELEGATIONS, INCLUDING EASTERN EUROPEAN, SPANISH, AND TURKISH, WHICH SOUGHT UNSUCCESSFULLY TO HIGHLIGHT DEVELOPMENT WITHIN THE REGION; HOWEVER, RECOMMENDATIONS ACCEPTED ARE PREDOMINANTLY AIMED AT "DEVELOPING COUNTRIES."

10. PREAMBLE TO RECOMMENDATIONS. CONTROVERSY OVER PREAMBLE (BUCHAREST 4502) WAS SATISFACTORILY RESOLVED IN DRAFTING GROUP THROUGH UNIFIED WESTERN STAND. INITIAL REFERENCE IN PREAMBLE TO CSCE FINAL ACT (PARA 5) IS LARGELY QUOTED FROM ECE COMMISSION RESOLUTION 1 (XXXIII). REFERENCES TO STRENGTHENING OF INTERNATIONAL DETENTE AND EFFECTIVE DISARMAMENT ARE PLACED IN CONTEXT OF "IMPLEMENTATION OF ALL THE PROVISIONS OF THE FINAL ACT" (PARA 6). WEAK REFERENCE TO NIEO (PARA 4) -- "IN THE CONTEXT OF A NEW INTERNATIONAL ECONOMIC ORDER" -- DOES NOT LINK CONFERENCE PREPARATIONS TO SPECIFIC UNGA RESOLUTIONS SUCH AS THOSE OF 6TH SPECIAL SESSION. FULL TEXT OF PREAMBLE BEING CONFIDENTIAL

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SENT SEPTEL.

11. CONTROVERSY OVER INVENTORY OF RECOMMENDATIONS FROM NATIONAL PAPERS (DOCUMENT R-3) WAS RESOLVED AFTER LONG DISCUSSION IN FINAL PLENARY SESSION. SOVIET-EE INSISTENCE ON KILLING THIS DOCUMENT WAS RESISTED BY MOST DELEGATIONS

INCLUDING U.S., AS WELL AS DA COSTA, WHO SAID IT WOULD
BE BENEFICIAL FOR PREPCOM 3. COMPROMISE WAS STRUCK
BY AGREEMENT THAT INVENTORY SHOULD BE PRECEDED BY
FOLLOWING NOTE: QUOTE. THIS INVENTORY, BEING PURELY
AN INDEX OF SUGGESTIONS CONTAINED IN NATIONAL PAPERS,
DOES NOT IMPLY THAT THOSE COUNTRIES WHO NATIONAL
PAPERS ARE NOT MENTIONED ALONGSIDE THE POINTS LISTED DO
NOT HAVE A POSITION REGARDING THE ACTION SUGGESTED OR
HAVE NOT FORMULATED RELATED PROP
FALS IN THEIR NATIONAL
PAPERS. END QUOTE.
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